

Message Text

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ACTION SS-25

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TO SECSTATE WASHDC IMMEDIATE 1605

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY BANGKOK IMMEDIATE

C O N F I D E N T I A L GENEVA 2027

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FOR AMBASSADOR VANCE

E.O. 11652: XGDS-1

TAGS: SANR TU UN

SUBJECT: TURKISH/UN DEVELOPMENTS

REF: GENEVA 2015

1. AS REPORTED REFTTEL, MARTENS WENT TO SEE KIRCA MARCH 21 IN
HOPE MOVING STANDBY COMPENSATION NEGOTIATIONS OFF DEAD CENTER.
ACCORDING TO REPORT FROM MANBY, MEETING DID NOT GO WELL.
KIRCA RECEIVED MARTENS ALONE FOR FEW MINUTES. HE WAS
"EXTREMELY STIFF AND FORMAL" AND PRETTY MUCH CONFINED HIS
REMARKS TO STATING FLATLY THAT 20 TL PRICE FOR POPPY FARMERS
IS NOT (RPT NOT) NEGOTIABLE. MERTENS LEFT TEXT OF
WHICH IS SET FORTH BELOW.

2. MANBY IS NOW CONSIDERING WHAT RECOMMENDATIONS HE SHOULD
MAKE TO MARTENS REGARDING STRATEGY TO BE FOLLOWED AT FOURTH
ROUND UN/TURKISH NEGOTIATIONS SCHEDULED FOR FIRST WEEK OF
APRIL. WE WILL ADVISE RE MANBY'S PROPOSED RECOMMENDATIONS
ASAP. MARTENS IS ON LEAVE UNTIL APRIL 1.

3. MEMO GIVEN BY MARTENS TO KIRCA MARCH 21 READS AS FOLLOWS:
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"IT IS UNDERSTANDING OF UNFDAC THAT GOT INTENDS SHORTLY TO

ANNOUNCE PUBLICLY TO POPPY FARMERS A GUARANTEED PRICE WHICH TMO WILL PAY IN FULL IMMEDIATELY UPON DELIVERY OF UNINCISED POPPY STRAW TO TMO BUYING CENTERS. IN CONCURS VERY READILY IN VIEW THAT EARLY ANNOUNCEMENTS WILL REASSURE FARMERS. IT ALSO FULLY AGREES THAT THIS PRICE SHOULD BE CALCULATED TO MAKE FARMERS WILLING PARTIES IN CONTROL SYSTEM AND SHOULD CERTAINLY NOT BE LESS THAN FARMERS COULD HAVE EXPECTED RECEIVE IN 1975 FROM OLD SYSTEM OF PRODUCING BOTH OPIUM AND INCISED CAPSULES. IT NOTES THAT TMO HAS BEEN INSTRUCTED TO SEEK NO PROFIT FROM ITS DEALINGS IN 1975 HARVEST AND EXPECTS THAT EVERY EFFORT WILL BE MADE TO EXPORT WHOLE OF CROP WITHIN HARVEST YEAR. IT RECALLES THAT IT IS IN COURSE OF PROVIDING EXTENSIVE EQUIPMENT AND TECHNICAL ASSISTANCE TO STRENGTHEN TURKISH CONTROL SYSTEM AND SUPPORTING LAW ENFORCEMENT SERVICES WITH VIEW TO PREVENTION OF ILLICIT PRODUCTION OF OPIUM.

4. " AS IT STATED IN ITS MEMO OF 7 MARCH 1975, UNFDAC HAS CALCULATED, ON BASIS OF FIGURES SUPPLIED TO ITS MISSIONS BY COMPETENT AUTHORITIES IN TURKEY, THAT PRICE FOR ONE KILOGRAM OF UNINCISED CAPSULES EQUIVALENT TO THAT WHICH MIGHT HAVE BEEN OBTAINED FOR BOTH OPIUM AND UNINCISED CAPSULES IN 1975 IS ABOUT TL 14.3. IT IS THEREFORE CONSIDERED THAT A PRICE OF TL 15 PER KG WOULD BE SATISFACTORY TO FARMERS. EVIDENCE FROM OTHER SOURCES SUPPORTS THIS VIEW. ITS CALCULATIONS HAVE NOT BEEN DISPUTED.

5. " THE FUND MUST NEVERTHELESS PAY HEED TO STRONGLY EXPRESSED STATEMENT OF TURKISH AMBASSADOR THAT SUCH A PRICE WOULD NOT BE ACCEPTABLE TO FARMERS OR PUBLIC OPINION IN TURKEY AND THAT IT IS NECESSARY TO PAY TL 20 PER KG. EQUALLY, THERE ARE CONSTRAINTS UPON THE FUND: IT IS CONFIDENT THAT IT CANNOT OBTAIN SUPPORT OF ITS VOLUNTARY CONTRIBUTORS TO A CONTINGENCY LIABILITY BASED UPON SUCH A PRICE.

6. " IT IS ACCORDINGLY PREPARED TO AGREE TO SUPPORT BUYING PRICE FOR UNINCISED CAPSULES OF TL 16 PER KG WITH A CONTINGENCY LIABILITY LIMITED TO MAXIMUM OF \$3 MILLION, AND IS PREPARED TO PLACE SUCH SUM IN STAND-BY FUND EARMARKED FOR THIS PURPOSE. THIS OBLIGATION WOULD BE ACCEPTED FOR 1975 HARVEST YEAR ONLY.

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7. "FUND, HOWEVER, REGARDS ITS ASSISTANCE IN CONNECTION WITH PRICE STRUCTURE AS ONLY ONE PART OF HELP IT IS PREPARED GIVE TO BRING TO COMPLETION WHOLE PROJECT OF DEVELOPMENT FROM PRODUCTION OF OPIUM TO MANUFACTURE IN TURKEY OF OPIUM ALKALOIDS FROM POPPY STRAW IN INTERESTS OF ESTABLISHING A VIABLE AND CONTROLLED SYSTEM.

8. "IT IS ACCORDINGLY PREPARED TO VISUALIZE CREATION OF SIMILAR

STAND-BY FUND FOR HARVESTS FO 1976 AND 1977 IF ALKALOIDS FACTORY SHOULD NOT BE BUILT IN TIME TO DEAL WITH TEM. SINCE, HAWEVER, POPPY CAPSULES AND SEED YIELDS OUGHT TO HAVE IMPROVED AFTER 1975 THERE SHOULD BE LESS NEED TO FIX HIGH BUYING PRICE FOR CAPSULES, AND FUND WOULD INTEND TO LIMIT ITS CONTINGENCY LIABILITY TO DIMINISHING AMOUNTS IN EACH OF THOSE YEARS, SUBJECT TO AVAILABILITY OF FUNDS.

9. "THE FUND, IN ADDITION TO EQUIPMENT AND TECHNICAL ASSIS- TANCE ESTIMATED TO COST US\$2.25 MILLION WHICH IT IS NOW IN COURSE OF PROVIDING, IS ALSO PREPARED TO UNDERTAKE ON LESSER SCALE SUCH TECHNICAL ASSISTANCE IN YEARS 1976 AND 1977 AS MAY BE AGREED IS NECESSARY TO FORWARD WHOLE ENTERPRISE.

10. "IT HAS ALREADY ASCERTAINED THAT IBRD IS WILLING TO LEND ITS GOOD OFFICES IN CONNECTION WITH PROJECT TO BUILD ALKALOIDS FACTORY AND WOULD BE INTERESTED IN PROJECT TO IMPROVE AGRICULTURAL ECNOMY OF SEVEN POPPY GROWING PROVINCES.

11. "FINALLY, IT REPEATS ITS VIEW NOT ONLY THAT POPPY FARMERS SHOULD BE TOLD OFFICIALLY WHAT TMO BUYING PRICE FOR CAPSULES WILL BE AND THAT IT WILL BE PAID IN FULL UPON DELIVERY OF CAPSULES TO BUYING CENTRES, BUT ALSO THAT THIS DECISION SHOULD BE ANNOUNCED AT EARLIEST POSSIBLE DATE AND PREFER- ABLY NOT LATER THAN THAN 15 APRIL 1975. THIS EARLY AND PUBLIC ANNOUNCEMENT IS NECESSARY IN ITS VIEW TO COUNTER EFFORTS OF ILLICIT OPIUM BUYERS AND IS ESSENTIAL ELEMENT IN CONTROL SYSTEM.

12. "ASSISTANCE COMTEMPLATED IN THIS PAPER IS REGARDED AS IN INTERNATIONAL CONTRIBUTION TOWARDS SECURING BEST POSSIBLE CONTROL OVER 1975 AND SUBSEQUENT POPPY HARVESTS. DALE
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